

Memo to:	Delegates, Alternate Delegates Executive Directors, Member Organizations of the House of Delegates
From:	Bruce A. Scott, MD, Speaker, House of Delegates Lisa Bohman Egbert, MD, Vice Speaker, House of Delegates
Date:	October 30, 2020
Subject:	Handbook Addendum - Supplemental Business and Information

We are pleased to provide the attached report and resolutions that were received after the Delegates' Handbook resolution deadline:

## Reports

BOT Report 18 - Specialty Society Representation in the House of Delegates - Five Year Review

## Resolutions

- 309 Preserve and Increase Graduate Medical Education Funding
- 407 Full Commitment by our AMA to the Betterment and Strengthening of Public Health Systems
- 509 Hydroxychloroquine and Combination Therapies Off-Label Use
- 510 Access to Opioid Agonist Treatment for Incarcerated Persons

Finally, your Speakers wish to inform you that the charts listing actions taken in follow-up to resolutions and report recommendations from the 2019 Interim and the June 2020 Special Meetings will be posted on the <u>November 2020 Meeting website</u>.

# REPORT OF THE BOARD OF TRUSTEES

B of T Report 18, November 2020

Subject:	Specialty Society Representation in the House of Delegates - Five-Year Review
Presented by:	Russ Kridel, MD, Chair
Referred to:	Reference Committee on Amendments to Constitution and Bylaws (Charles J. Rainey, MD, JD, Chair)

1	The Board of Trustees (BOT) has completed its review of the specialty organizations seated in the
2	House of Delegates (HOD) scheduled to submit information and materials for the 2020 American
3	Medical Association (AMA) Annual Meeting and the 2020 Interim Meeting in compliance with the
4	five-year review process established by the HOD in Policy G-600.020, "Summary of Guidelines
5	for Admission to the House of Delegates for Specialty Societies," and AMA Bylaw 8.5, "Periodic
6	Review Process."
7	
8	Organizations are required to demonstrate continuing compliance with the guidelines established
9	for representation in the HOD. Compliance with the five responsibilities of professional interest
10	medical associations and national medical specialty organizations is also required as set out in
11	AMA Bylaw 8.2, "Responsibilities of National Medical Specialty Societies and Professional
12	Interest Medical Associations."
13	
14	The following organizations were reviewed in anticipation of the 2020 Annual Meeting:
15	
16	American Academy of Otolaryngic Allergy
17	American Association for Geriatric Psychiatry
18	American College of Legal Medicine
19	American College of Mohs Surgery
20	American College of Obstetricians and Gynecologists
21	American College of Physicians
22	American College of Preventive Medicine
23	American College of Radiology
24	American College of Surgeons
25	American Society of Breast Surgeons
26	American Society of Retina Specialists
27	American Vein and Lymphatic Society
28	Heart Rhythm Society
29	International Academy of Independent Medical Evaluators
30	Society of Hospital Medicine
31	Undersea and Hyperbaric Medical Society
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33	The following organizations were also reviewed in anticipation of the 2020 Annual Meeting,
34	having failed to meet the requirements at the 2019 Annual Meeting:
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36 American Society for Aesthetic Plastic Surgery

- 1 American Society of Interventional Pain Physicians
- 2 Association of University Radiologists
- 3 Infectious Diseases Society of America
- 4 International Society for the Advancement of Spine Surgery 5
- 6 The following organizations were reviewed in anticipation of the 2020 Interim Meeting: 7
- 8 American College of Occupational and Environmental Medicine
- 9 American Gastroenterological Association
- 10 American Geriatrics Society
- 11 American Orthopaedic Association
- 12 American Psychiatric Association
- 13American Roentgen Ray Society
- 14 American Society of Abdominal Surgeons
- 15 The Triological Society
- 16

Each organization was required to submit materials demonstrating compliance with the guidelines and requirements along with appropriate membership information. A summary of each group's membership data is attached to this report (Exhibit A). A summary of the guidelines for specialty society representation in the AMA HOD (Exhibit B), the five responsibilities of national medical specialty organizations and professional medical interest associations represented in the HOD (Exhibit C), and the AMA Bylaws pertaining to the five-year review process (Exhibit D) are also

- 23 attached.
- 24

25 The materials submitted indicate that: American Academy of Otolaryngic Allergy, American Association of Geriatric Psychiatry, American College of Legal Medicine, American College of 26 27 Mohs Surgery, American College of Obstetricians and Gynecologists, American College of 28 Occupational and Environmental Medicine, American College of Physicians, American College of 29 Preventive Medicine, American College of Radiology, American College of Surgeons, American 30 Gastroenterological Association, American Geriatrics Society, American Orthopaedic Association, 31 American Psychiatric Association, American Roentgen Ray Society, American Society of Breast Surgeons, American Society of Interventional Pain Physicians, American Society of Retina 32 Specialists, American Vein and Lymphatic Society, Association of University Radiologists, Heart 33 34 Rhythm Society, Infectious Disease Society of America, International Society for the Advancement of Spine Surgery, Society of Hospital Medicine, The Triological Society and the Undersea and 35 36 Hyperbaric Medical Society meet all guidelines and are in compliance with the five-year review 37 requirements of specialty organizations represented in the HOD.

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The materials submitted also indicated that the American Society for Aesthetic Plastic Surgery and the International Academy of Independent Medical Examiners did not meet all guidelines and are not in compliance with the five-year review requirements of specialty organizations represented in the HOD.

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The American Society of Abdominal Surgeons did not submit materials and is therefore not in compliance.

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# 47 RECOMMENDATIONS

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49 In light of the cancellation of the 2020 Annual and Interim Meetings and with an intention to

50 continue compliance with the five-year review process, the Board of Trustees recommends that the

51 following be adopted, and the remainder of this report be filed:

<ul> <li>Environmental Medicine, American College o</li> <li>Medicine, American College of Radiology, Ar</li> <li>Gastroenterological Association, American Ge</li> <li>Association, American Psychiatric Association</li> <li>Society of Breast Surgeons, American Society</li> <li>Society of Retina Specialists, American Vein a</li> </ul>	ine, American College of Mohs Surgery, ologists, American College of Occupational and of Physicians, American College of Preventive merican College of Surgeons, American eriatrics Society, American Orthopaedic n, American Roentgen Ray Society, American of Interventional Pain Physicians, American and Lymphatic Society, Association of
<ol> <li>University Radiologists, Heart Rhythm Society</li> <li>International Society for the Advancement of Society</li> </ol>	• • • •
12 The Triological Society and the Undersea and	
13 representation in the American Medical Assoc	tiation House of Delegates. (Directive to Take
14 Action)	
15	
16 2. Having failed to meet the requirements for cor	A
17 Delegates as set forth in AMA Bylaw B-8.5, th	
•	of Abdominal Surgeons be placed on probation
19 and be given one year to work with AMA men	nbership staff to increase their AMA
<ul><li>20 membership. (Directive to Take Action)</li><li>21</li></ul>	
21 22 3. Having failed to meet the requirements for cor	ntinued representation in the AMA House of
$\mathcal{U}$ 1	fter a year's grace period to increase membership,
24 the American Society for Aesthetic Plastic Sur	
25 Delegates. (Directive to Take Action)	Set, not real representation in the rouse of

Fiscal Note: Less than \$500 to implement.

# APPENDIX

# Exhibit A - Summary Membership Information

Organization	AMA Membership of Organization's Total Eligible Membership
American Academy of Otolaryngic Allergy	259 of 997 (26%)
American Association for Geriatric Psychiatry	233 of 829 (28%0
American College of Legal Medicine	52 of 176 (30%)
American College of Mohs Surgery	306 of 1,088 (28%)
American College of Obstetrician and Gynecologists	13,123 of 43,410 (30%)
American College of Occupational and Environmental M	Medicine 646 of 2,633 (25%)
American College of Physicians	33,190 of 102,042 (32%)
American College of Preventive Medicine	326 of 1,193 (27%)
American College of Radiology	7.370 of 34,011 (22%)
American College of Surgeons	5,869 of 29,938 (20%)
American Gastroenterological Association	1,273 of 7,791 (16%)
American Geriatrics Society	724 of 2,750 (26%)
American Orthopaedic Association	387 of 1,665 (23%)
American Psychiatric Association	6,837 of 25,719 (27%)
American Roentgen Ray Society	2,533 of 13,859 (18%)
American Society for Aesthetic Plastic Surgery	330 of 1,888 (17%)
American Society of Abdominal Surgeons	no data
American Society of Breast Surgeons	609 of 2,473 (25%)
American Society of Interventional Pain Physicians	652 of 2,587 (25%)
American Society of Retina Specialists	575 of 2,154 (26%)
American Vein and Lymphatic Society	238 of 957 (25%)
Association of University Radiologists	179 of 861 (20%)

# Organization

# AMA Membership of Organization's Total Eligible Membership

Heart Rhythm Society	656 of 3,040 (22%)
Infectious Disease Society of America	1062 of 3,515 (30%)
International Academy of Independent Medical Evaluators	61 of 139 (44%)
International Society for the Advancement of Spine Surgery	109 of 369 (29%)
Society of Hospital Medicine	2,389 of 12,827 (19%)
The Triological Society	123 of 534 (23%)
Undersea and Hyperbaric Medical Society	123 of 586 (21%)

# *Exhibit B - Summary of Guidelines for Admission to the House of Delegates for Specialty Societies (Policy G-600.020)*

Policy G-600.020

- 1. The organization must not be in conflict with the Constitution and Bylaws of the American Medical Association with regard to discrimination in membership.
- 2. The organization must:
  - (a) represent a field of medicine that has recognized scientific validity;
  - (b) not have board certification as its primary focus; and
  - (c) not require membership in the specialty organization as a requisite for board certification.
- 3. The organization must meet one of the following criteria:
  - (a) a specialty organization must demonstrate that it has 1,000 or more AMA members; or
  - (b) a specialty organization must demonstrate that it has a minimum of 100 AMA members and that twenty percent (20%) of its physician members who are eligible for AMA membership are members of the AMA; or
  - (c) a specialty organization must demonstrate that it was represented in the House of Delegates at the 1990 Annual Meeting and that twenty percent (20%) of its physician members who are eligible for AMA membership are members of the AMA.
- 4. The organization must be established and stable; therefore it must have been in existence for at least five years prior to submitting its application.
- 5. Physicians should comprise the majority of the voting membership of the organization.
- 6. The organization must have a voluntary membership and must report as members only those who are current in payment of dues, have full voting privileges, and are eligible to hold office.
- 7. The organization must be active within its field of medicine and hold at least one meeting of its members per year.
- 8. The organization must be national in scope. It must not restrict its membership geographically and must have members from a majority of the states.
- 9. The organization must submit a resolution or other official statement to show that the request is approved by the governing body of the organization.
- 10. If international, the organization must have a US branch or chapter, and this chapter must be reviewed in terms of all of the above guidelines.

## Exhibit C

- 8.2 Responsibilities of National Medical Specialty Societies and Professional Interest Medical Associations. Each national medical specialty society and professional interest medical association represented in the House of Delegates shall have the following responsibilities:
  - **8.2.1** To cooperate with the AMA in increasing its AMA membership.
  - **8.2.2** To keep its delegate(s) to the House of Delegates fully informed on the policy positions of the society or association so that the delegates can properly represent the society or association in the House of Delegates.
  - **8.2.3** To require its delegate(s) to report to the society on the actions taken by the House of Delegates at each meeting.
  - **8.2.4** To disseminate to its membership information as to the actions taken by the House of Delegates at each meeting.
  - **8.2.5** To provide information and data to the AMA when requested.

## Exhibit D – AMA Bylaws on Specialty Society Periodic Review

- 8 Representation of National Medical Specialty Societies and Professional Interest Medical Associations in the House of Delegates
- 8.5 Periodic Review Process. Each specialty society and professional interest medical association represented in the House of Delegates must reconfirm its qualifications for representation by demonstrating every 5 years that it continues to meet the current guidelines required for granting representation in the House of Delegates, and that it has complied with the responsibilities imposed under Bylaw 8.2. The SSS may determine and recommend that societies currently classified as specialty societies be reclassified as professional interest medical associations. Each specialty society and professional interest medical association represented in the House of Delegates must submit the information and data required by the SSS to conduct the review process. This information and data shall include a description of how the specialty society or the professional interest medical association has discharged the responsibilities required under Bylaw 8.2.
  - **8.5.1** If a specialty society or a professional interest medical association fails or refuses to provide the information and data requested by the SSS for the review process, so that the SSS is unable to conduct the review process, the SSS shall so report to the House of Delegates through the Board of Trustees. In response to such report, the House of Delegates may terminate the representation of the specialty society or the professional interest medical association in the House of Delegates by majority vote of delegates present and voting, or may take such other action as it deems appropriate.
  - **8.5.2** If the SSS report of the review process finds the specialty society or the professional interest medical association to be in noncompliance with the current guidelines for representation in the House of Delegates or the responsibilities under Bylaw 8.2, the specialty society or the professional interest medical association will have a grace period of one year to bring itself into compliance.
  - **8.5.3** Another review of the specialty society's or the professional interest medical association's compliance with the current guidelines for representation in the House of Delegates and the responsibilities under Bylaw 8.2 will then be conducted, and the SSS will submit a report to the House of Delegates through the Board of Trustees at the end of the one-year grace period.
    - **8.5.3.1** If the specialty society or the professional interest medical association is then found to be in compliance with the current guidelines for representation in the House of Delegates and the responsibilities under Bylaw 8.2, the specialty society or the professional interest medical association will continue to be represented in the House of Delegates and the current review process is completed.
    - **8.5.3.2** If the specialty society or the professional interest medical association is then found to be in noncompliance with the current guidelines for representation in the House of Delegates, or the responsibilities under Bylaw 8.2, the House may take one of the following actions:

- **8.5.3.2.1** The House of Delegates may continue the representation of the specialty society or the professional interest medical association in the House of Delegates, in which case the result will be the same as in Bylaw 8.5.3.1.
- **8.5.3.2.2** The House of Delegates may terminate the representation of the specialty society or the professional interest medical association in the House of Delegates. The specialty society or the professional interest medical association shall remain a member of the SSS, pursuant to the provisions of the Standing Rules of the SSS. The specialty society or the professional interest medical association may apply for reinstatement in the House of Delegates, through the SSS, when it believes it can comply with all of the current guidelines for representation in the House of Delegates.

# AMERICAN MEDICAL ASSOCIATION HOUSE OF DELEGATES

Resolution: 309 (November 2020)

	Introduced by:	Michigan	
	Subject:	Preserve and Increase Graduate Medical Education Funding	
	Referred to:	Reference Committee C	
1 2 3 4 5 6 7 8 9	Whereas, The U.S budget; and	S. General Accountability Office (GAO) recently announced their fiscal year	
		nnouncement included information about potential changes in graduate n (GME) funding; and	
	Whereas, The GAO released a report in December 2019, entitled, "Views on Expanding Medicare Graduate Medical Education Funding to Nurse Practitioners and Physician Assistants"; and		
10 11 12 13	Whereas, This report contains potential errors that may adversely influence legislative decisions; and		
14 15 16	Whereas, GME funding, direct and indirect funding, has been earmarked for resident physicians to support their education and training in teaching hospitals; and		
17 18 19 20 21 22 23		ed practice professionals, such as nurse practitioners or physician assistants, ining period with an associated lower overall cost for the trainee and no residency; and	
	-	mber of residency slots has not been increased for most residency programs the restrictions imposed by the Balanced Budget Act; and	
23 24 25 26 27		ng hospitals rely on GME funding to offset the increased cost of providing care a teaching hospital setting due to the presence of additional health care e trainees; and	
28 29 30 31	past few years du	ease in GME funding has been an ongoing request to our legislators for the to concerns about the rising expenses of providing education coupled with GME funding; and	
32 33 34		ited States is facing a significant and severe physician shortage based on and estimates; and	
35 36 37	-	rersion of GME funding to non-physicians will only make this situation worse ous consequences for the health of our nation due to lack of physician access;	

- 1 RESOLVED, That our American Medical Association work with the Liaison Committee on
- 2 Medical Education, the Accreditation Council for Graduate Medical Education, and other
- 3 interested stakeholders to encourage the U.S. Government Accountability Office to oppose and
- 4 refrain from further consideration of the diversion of direct and indirect graduate medical
- 5 education funding to non-physicians. (Directive to Take Action)

Fiscal Note: Modest - between \$1,000 - \$5,000

Received: 10/27/20

Sources:

 U.S. Government Accountability Office Report to Congressional Committees December 2019 HEALTH CARE WORKFORCE "Views on Expanding Medicare Graduate Medical Education Funding to Nurse Practitioners and Physician Assistants"
 "Residency: The Bottleneck in Physician Training" Physicians for Patient Protection/PPP Response to GAO Report, on-line resource, accessed February 10, 2020.

#### **RELEVANT AMA POLICY**

#### Funding to Support Training of the Health Care Workforce H-310.916

1. Our American Medical Association will insist that any new GME funding to support graduate medical education positions be available only to Accreditation Council for Graduate Medical Education (ACGME) and/or American Osteopathic Association (AOA) accredited residency programs, and believes that funding made available to support the training of health care providers not be made at the expense of ACGME and/or AOA accredited residency programs.

2. Our AMA strongly advocates that: (A) there be no decreases in the current funding of MD and DO graduate medical education while there is a concurrent increase in funding of graduate medical education (GME) in other professions; and (B) there be at least proportional increases in the current funding of MD and DO graduate medical education similar to increases in funding of GME in other professions. Citation: (Sub. Res. 913, I-09; Appended: Res. 917, I-15)

#### Securing Funding for Graduate Medical Education H-310.917

Our American Medical Association: (1) continues to be vigilant while monitoring pending legislation that may change the financing of medical services (health system reform) and advocate for expanded and broad-based funding for graduate medical education (from federal, state, and commercial entities); (2) continues to advocate for graduate medical education funding that reflects the physician workforce needs of the nation; (3) encourages all funders of GME to adhere to the Accreditation Council for Graduate Medical Education's requirements on restrictive covenants and its principles guiding the relationship between GME, industry and other funding sources, as well as the AMA's Opinion 8.061, and other AMA policy that protects residents and fellows from exploitation, including physicians training in non-ACGME-accredited programs; and (4) encourages entities planning to expand or start GME programs to develop a clear statement of the benefits of their GME activities to facilitate potential funding from appropriate sources given the goals of their programs. Citation: (CME Rep. 3, I-09; Modified: CME Rep. 15, A-10; Reaffirmed in lieu of Res. 324, A-12; Reaffirmed: CME Rep. 5, A-13; Appended: CME Rep. 1, I-15)

#### The Preservation, Stability and Expansion of Full Funding for Graduate Medical Education D-305.967

1. Our AMA will actively collaborate with appropriate stakeholder organizations, (including Association of American Medical Colleges, American Hospital Association, state medical societies, medical specialty societies/associations) to advocate for the preservation, stability and expansion of full funding for the direct and indirect costs of graduate medical education (GME) positions from all existing sources (e.g. Medicare, Medicaid, Veterans Administration, CDC and others).

2. Our AMA will actively advocate for the stable provision of matching federal funds for state Medicaid programs that fund GME positions.

3. Our AMA will actively seek congressional action to remove the caps on Medicare funding of GME positions for resident physicians that were imposed by the Balanced Budget Amendment of 1997 (BBA-1997).

4. Our AMA will strenuously advocate for increasing the number of GME positions to address the future physician workforce needs of the nation.

5. Our AMA will oppose efforts to move federal funding of GME positions to the annual appropriations process that is subject to instability and uncertainty.

6. Our AMA will oppose regulatory and legislative efforts that reduce funding for GME from the full scope of resident educational activities that are designated by residency programs for accreditation and the board certification of their graduates (e.g. didactic teaching, community service, off-site ambulatory rotations, etc.).
7. Our AMA will actively explore additional sources of GME funding and their potential impact on the quality of

residency training and on patient care.

8. Our AMA will vigorously advocate for the continued and expanded contribution by all payers for health care (including the federal government, the states, and local and private sources) to fund both the direct and indirect costs of GME.

Our AMA will work, in collaboration with other stakeholders, to improve the awareness of the general public that GME is a public good that provides essential services as part of the training process and serves as a necessary component of physician preparation to provide patient care that is safe, effective and of high quality.
 Our AMA staff and governance will continuously monitor federal, state and private proposals for health care reform for their potential impact on the preservation, stability and expansion of full funding for the direct and indirect costs of GME.

11. Our AMA: (a) recognizes that funding for and distribution of positions for GME are in crisis in the United States and that meaningful and comprehensive reform is urgently needed; (b) will immediately work with Congress to expand medical residencies in a balanced fashion based on expected specialty needs throughout our nation to produce a geographically distributed and appropriately sized physician workforce; and to make increasing support and funding for GME programs and residencies a top priority of the AMA in its national political agenda; and (c) will continue to work closely with the Accreditation Council for Graduate Medical Education, Association of American Medical Colleges, American Osteopathic Association, and other key stakeholders to raise awareness among policymakers and the public about the importance of expanded GME funding to meet the nation's current and anticipated medical workforce needs.

12. Our AMA will collaborate with other organizations to explore evidence-based approaches to quality and accountability in residency education to support enhanced funding of GME.

13. Our AMA will continue to strongly advocate that Congress fund additional graduate medical education (GME) positions for the most critical workforce needs, especially considering the current and worsening maldistribution of physicians.

14. Our AMA will advocate that the Centers for Medicare and Medicaid Services allow for rural and other underserved rotations in Accreditation Council for Graduate Medical Education (ACGME)-accredited residency programs, in disciplines of particular local/regional need, to occur in the offices of physicians who meet the qualifications for adjunct faculty of the residency program's sponsoring institution.

15. Our AMA encourages the ACGME to reduce barriers to rural and other underserved community experiences for graduate medical education programs that choose to provide such training, by adjusting as needed its program requirements, such as continuity requirements or limitations on time spent away from the primary residency site.

16. Our AMA encourages the ACGME and the American Osteopathic Association (AOA) to continue to develop and disseminate innovative methods of training physicians efficiently that foster the skills and inclinations to practice in a health care system that rewards team-based care and social accountability.

17. Our AMA will work with interested state and national medical specialty societies and other appropriate stakeholders to share and support legislation to increase GME funding, enabling a state to accomplish one or more of the following: (a) train more physicians to meet state and regional workforce needs; (b) train physicians who will practice in physician shortage/underserved areas; or (c) train physicians in undersupplied specialties and subspecialties in the state/region.

18. Our AMA supports the ongoing efforts by states to identify and address changing physician workforce needs within the GME landscape and continue to broadly advocate for innovative pilot programs that will increase the number of positions and create enhanced accountability of GME programs for quality outcomes. 19. Our AMA will continue to work with stakeholders such as Association of American Medical Colleges (AAMC), ACGME, AOA, American Academy of Family Physicians, American College of Physicians, and other specialty organizations to analyze the changing landscape of future physician workforce needs as well as the number and variety of GME positions necessary to provide that workforce.

20. Our AMA will explore innovative funding models for incremental increases in funded residency positions related to quality of resident education and provision of patient care as evaluated by appropriate medical education organizations such as the Accreditation Council for Graduate Medical Education.

21. Our AMA will utilize its resources to share its content expertise with policymakers and the public to ensure greater awareness of the significant societal value of graduate medical education (GME) in terms of patient care, particularly for underserved and at-risk populations, as well as global health, research and education. 22. Our AMA will advocate for the appropriation of Congressional funding in support of the National Healthcare Workforce Commission, established under section 5101 of the Affordable Care Act, to provide data and healthcare workforce policy and advice to the nation and provide data that support the value of GME to the nation.

23. Our AMA supports recommendations to increase the accountability for and transparency of GME funding and continue to monitor data and peer-reviewed studies that contribute to further assess the value of GME. 24. Our AMA will explore various models of all-payer funding for GME, especially as the Institute of Medicine (now a program unit of the National Academy of Medicine) did not examine those options in its 2014 report on GME governance and financing.

25. Our AMA encourages organizations with successful existing models to publicize and share strategies, outcomes and costs.

26. Our AMA encourages insurance payers and foundations to enter into partnerships with state and local agencies as well as academic medical centers and community hospitals seeking to expand GME.

27. Our AMA will develop, along with other interested stakeholders, a national campaign to educate the public on the definition and importance of graduate medical education, student debt and the state of the medical profession today and in the future.

28. Our AMA will collaborate with other stakeholder organizations to evaluate and work to establish consensus regarding the appropriate economic value of resident and fellow services.

29. Our AMA will monitor ongoing pilots and demonstration projects, and explore the feasibility of broader implementation of proposals that show promise as alternative means for funding physician education and training while providing appropriate compensation for residents and fellows.

30. Our AMA will monitor the status of the House Energy and Commerce Committee's response to public comments solicited regarding the 2014 IOM report, Graduate Medical Education That Meets the Nation's Health Needs, as well as results of ongoing studies, including that requested of the GAO, in order to formulate new advocacy strategy for GME funding, and will report back to the House of Delegates regularly on important changes in the landscape of GME funding.

31. Our AMA will advocate to the Centers for Medicare & Medicaid Services to adopt the concept of "Cap-Flexibility" and allow new and current Graduate Medical Education teaching institutions to extend their capbuilding window for up to an additional five years beyond the current window (for a total of up to ten years), giving priority to new residency programs in underserved areas and/or economically depressed areas. 32. Our AMA will: (a) encourage all existing and planned allopathic and osteopathic medical schools to thoroughly research match statistics and other career placement metrics when developing career guidance plans; (b) strongly advocate for and work with legislators, private sector partnerships, and existing and planned osteopathic and allopathic medical schools to create and fund graduate medical education (GME) programs that can accommodate the equivalent number of additional medical school graduates consistent with the workforce needs of our nation; and (c) encourage the Liaison Committee on Medical Education (LCME), the Commission on Osteopathic College Accreditation (COCA), and other accrediting bodies, as part of accreditation of allopathic and osteopathic medical schools, to prospectively and retrospectively monitor medical school graduates' rates of placement into GME as well as GME completion.

33. Our AMA encourages the Secretary of the U.S. Department of Health and Human Services to coordinate with federal agencies that fund GME training to identify and collect information needed to effectively evaluate how hospitals, health systems, and health centers with residency programs are utilizing these financial resources to meet the nation's health care workforce needs. This includes information on payment amounts by the type of training programs supported, resident training costs and revenue generation, output or outcomes related to health workforce planning (i.e., percentage of primary care residents that went on to practice in rural or medically underserved areas), and measures related to resident competency and educational quality offered by GME training programs.

Citation: Sub. Res. 314, A-07; Reaffirmation I-07; Reaffirmed: CME Rep. 4, I-08; Reaffirmed: Sub. Res. 314, A-09; Reaffirmed: CME Rep. 3, I-09; Reaffirmation A-11; Appended: Res. 910, I-11; Reaffirmed in lieu of Res. 303, A-12; Reaffirmed in lieu of Res. 324, A-12; Reaffirmation: I-12; Reaffirmation A-13; Appended: Res. 320, A-13; Appended: CME Rep. 5, A-13; Appended: CME Rep. 7, A-14; Appended: Res. 304, A-14; Modified: CME Rep. 9, A-15; Appended: CME Rep, 1, I-15; Appended: Res. 902, I-15; Reaffirmed: CME Rep. 3, A-16; Appended: Res. 320, A-16; Appended: Res. 320, A-16; Appended: Res. 323, A-17; Appended: CME Rep. 04, A-16; Appended: Res. 319, A-18; Reaffirmation A-16; Appended: Res. 960, I-18; Modified: Res. 233, A-19; Modified: BOT Rep. 25, A-19

## AMERICAN MEDICAL ASSOCIATION HOUSE OF DELEGATES

Resolution: 407 (November 2020)

Introduced by:	American College of Preventive Medicine, American College of Occupational and Environmental Medicine, Aerospace Medical Association, American Association of Public Health Physicians, American Society of Addiction Medicine, Academy of Physicians in Clinical Research, Iowa
Subject:	Full Commitment by our AMA to the Betterment and Strengthening of Public Health Systems
Referred to:	Reference Committee D

Whereas, The mission of our AMA is to promote the art and science of medicine and the
betterment of public health; and
Whereas, The current AMA strategic focus areas include accelerating medical education,
improving health outcomes, and enhancing professional satisfaction and practice sustainability;
and
Whereas, All physicians have a responsibility to the health, safety and well-being of all citizens

9 and their patients; and

11 Whereas, The COVID-19 pandemic has exposed many deficits in the infrastructure and funding 12 of the US public health systems; and

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Whereas, The current public health infrastructure was not prepared for the severity of thispandemic; and

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17 Whereas, The public health infrastructure should provide all health care workers every

18 protection to practice in a safe, healthy and effective manner; therefore be it

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20 RESOLVED, That our American Medical Association champion the betterment of public health

21 by enhancing advocacy and support for programs and initiatives that strengthen public health

systems, to address pandemic threats, health inequities and social determinants of health

23 outcomes. (Directive to Take Action)

Fiscal Note: Moderate - between \$5,000 - \$10,000

Received: 10/14/20

# AMERICAN MEDICAL ASSOCIATION HOUSE OF DELEGATES

Resolution: 509 (November 2020)

Introduced by:	Georgia
Subject:	Hydroxychloroquine and Combination Therapies – Off-Label Use
Referred to:	Reference Committee E

Whereas, SARS-CoV-2 is the novel coronavirus that causes COVID-19; and

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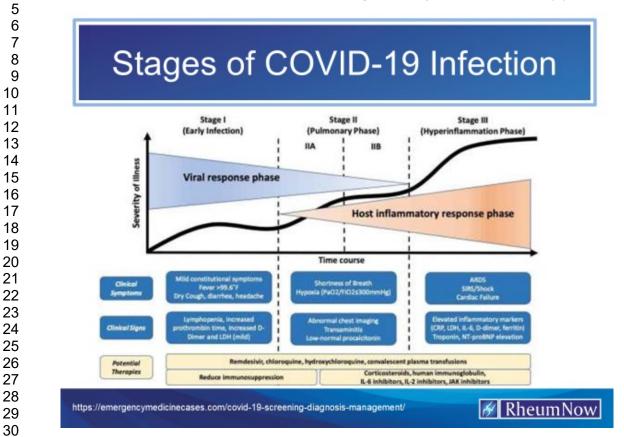
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Whereas, Three distinct stages of COVID-19 infection have been observed in some people who test positive for the disease and have variable degrees of symptoms as noted (1); and



Whereas, During the early infection phase (Stage 1), the virus multiplies inside the body and is likely to cause mild symptoms that may be confused with a common cold or flu; and

34 Whereas, The second phase is the pulmonary phase (Stage 2), when the Immune

35 System becomes strongly affected by infection and leads to primarily respiratory symptoms

36 such as persistent cough, shortness of breath and low oxygen levels. Problems with blood

37 clotting--especially with the formation of blood clots--may be predominant in Stage 2; and

Whereas, The third hyperinflammatory phase (Stage 3), occurs when a hyperactivated immune 1 2 system may cause injury to the heart, kidneys, and other organs. A "cytokine storm"--where the 3 body attacks its own tissues--may occur in this phase; and 4 5 Whereas, There is no current Federal Drug Administration (FDA) indication for the treatment of 6 Early Coronavirus infection, but early emergency use authorization (EUA) originally approved 7 the use of hydroxychloroguine and then rescinded it (2); and 8 9 Whereas, The FDA limited use of convalescence plasma but now has rescinded that 10 limitation (3); and 11 12 Whereas, Hydroxychloroguine and Chloroguine are FDA approved medications for over 13 50 years, and these medications are safely prescribed long-term for other indications (2); and 14 15 Whereas, AMA President, Patrice A. Harris, MD, issued the following statement: "The AMA 16 is calling for a stop to any inappropriate prescribing and ordering of medications, including 17 chloroquine or hydroxychloroquine, and appealing to physicians and all health care 18 professionals to follow the highest standards of professionalism and ethics" (4); and 19 20 Whereas, The AMA, American Pharmacists Association, and American Society of Health 21 System Pharmacists issued a joint statement on March 25, 2020 on inappropriate ordering, 22 prescribing, or dispensing of medications to treat COVID-19 (4); and 23 24 Whereas, Some states, pharmacy boards and institutions have forbidden the use of these 25 medications for COVID-19 infection (4, 5); and 26 27 Whereas, A proposed regimen to treat COVID-19 for Stage 1, includes 10 days of 28 hydroxychloroquine, Azithromycin, zinc, and on occasion Vitamin D (6); and 29 30 Whereas, This regimen is not being advocated for Stage 2 and Stage 3 COVID therapy; and 31 32 Whereas. The original studies published in The Lancet and The New England Journal of 33 *Medicine* (NEJM) initially citing harm due to hydroxychloroquine and chloroquine use were 34 retracted by said journals due to dubious research methodology and incorrect conclusions 35 (7, 8, 9); and 36 37 Whereas, AMA policy H-120.988, "Patient Access to Treatments Prescribed by Their 38 Physicians," supports a physician's autonomy to prescribe medications the physician believes to 39 be in the patient's best interest, where the benefits outweigh risk and the patient consents; and 40 41 Whereas, Physicians have used off label medications for years and this use is supported by 42 existing policy; and 43 44 Whereas, Data regarding harm have been limited due to poorly designed studies or studies 45 usually in Stage 2 or later, or stopped without harm but no effect in phase 2 and hypothesis 46 (7, 8, 9, 10, 11, 12); and 47 48 Whereas, There are many studies that indicate that the use of Hydroxychloroquine, 49 Azithromycin is effective and front-line physicians are using the therapy where permissible 50 (13, 14, 15); and

Whereas, The COVID-19 pandemic is a serious medical issue, people are dying, and 1 2 physicians must be able to perform as sagacious prescribers; therefore be it

3

4 RESOLVED, That our American Medical Association rescind its statement calling for physicians 5 to stop prescribing hydroxychloroquine and chloroquine until sufficient evidence becomes

6 available to conclusively illustrate that the harm associated with use outweighs benefit early in

7 the disease course. Implying that such treatment is inappropriate contradicts AMA Policy

8 H-120.988, "Patient Access to Treatments Prescribed by Their Physicians," that addresses off

9 label prescriptions as appropriate in the judgement of the prescribing physician (Directive to

- 10 Take Action); and be it further
- 11

12 RESOLVED, That our AMA rescind its joint statement with the American Pharmacists

13 Association and American Society of Health System Pharmacists, and update it with a joint

14 statement notifying patients that further studies are ongoing to clarify any potential benefit of

- 15 hydroxychloroguine and combination therapies for the treatment of COVID-19 (Directive to Take
- 16 Action): and be it further

17

18 RESOLVED, That our AMA reassure the patients whose physicians are prescribing

19 hydroxychloroguine and combination therapies for their early-stage COVID-19 diagnosis by

20 issuing an updated statement clarifying our support for a physician's ability to prescribe an FDA-

21 approved medication for off label use, if it is in her/his best clinical judgement, with specific

22 reference to the use of hydroxychloroquine and combination therapies for the treatment of the

23 earliest stage of COVID-19 (Directive to Take Action); and be it further

24

25 RESOLVED, That our AMA take the actions necessary to require local pharmacies to fill valid

26 prescriptions that are issued by physicians and consistent with AMA principles articulated in AMA Policy H-120.988, "Patient Access to Treatments Prescribed by Their Physicians,"

27

28 including working with the American Pharmacists Association and American Society of Health

29 System Pharmacists. (Directive to Take Action)

Fiscal Note: Modest - between \$1,000 - \$5,000

Received: 10/23/20

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The American Medical Association, American Pharmacists Association, and American Society of Health System Pharmacists issued a j oint statement on March 25, 2020 on inappropriate ordering, prescribing or dispensing of medications to treat COVID-19. https://www.ama-assn.org/system/files/2020-04/board-of-pharmacy-covid-19-prescribing.pdf

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## **RELEVANT AMA POLICY**

#### Patient Access to Treatments Prescribed by Their Physicians H-120.988

1. Our AMA confirms its strong support for the autonomous clinical decision-making authority of a physician and that a physician may lawfully use an FDA approved drug product or medical device for an off-label indication when such use is based upon sound scientific evidence or sound medical opinion; and affirms the position that, when the prescription of a drug or use of a device represents safe and effective therapy, third party payers, including Medicare, should consider the intervention as clinically appropriate medical care, irrespective of labeling, should fulfill their obligation to their beneficiaries by covering such therapy, and be required to cover appropriate 'off-label' uses of drugs on their formulary.

2. Our AMA strongly supports the important need for physicians to have access to accurate and unbiased information about off-label uses of drugs and devices, while ensuring that manufacturer-sponsored promotions remain under FDA regulation.

3. Our AMA supports the dissemination of generally available information about off-label uses by manufacturers to physicians. Such information should be independently derived, peer reviewed, scientifically sound, and truthful and not misleading. The information should be provided in its entirety, not be edited or altered by the manufacturer, and be clearly distinguished and not appended to manufacturer-sponsored materials. Such information may comprise journal articles, books, book chapters, or clinical practice guidelines. Books or book chapters should not focus on any particular drug. Dissemination of information by manufacturers to physicians about off-label uses should be accompanied by the approved product labeling and disclosures regarding the lack of FDA approval for such uses, and disclosure of the source of any financial support or author financial conflicts. 4. Physicians have the responsibility to interpret and put into context information received from any source, including pharmaceutical manufacturers, before making clinical decisions (e.g., prescribing a drug for an off-label use).

5. Our AMA strongly supports the addition to FDA-approved labeling those uses of drugs for which safety and efficacy have been demonstrated.

6. Our AMA supports the continued authorization, implementation, and coordination of the Best Pharmaceuticals for Children Act and the Pediatric Research Equity Act.

Citation: (Res. 30, A-88; Reaffirmed: BOT Rep. 53, A-94; Reaffirmed and Modified by CSA Rep. 3, A-97; Reaffirmed and Modified by Res. 528, A-99; Reaffirmed: CMS Rep. 8, A-02; Reaffirmed: CMS Rep. 6, A-03; Modified: Res. 517, A-04; Reaffirmation I-07; Reaffirmed: Res. 819, I-07; Reaffirmation A-09; Reaffirmation I-10; Modified: BOT Rep. 5, I-14; Reaffirmed: Res. 505, A-15)

#### Long-Term Care Prescribing of Atypical Antipsychotic Medications H-25.989

Our AMA: (1) will collaborate with appropriate national medical specialty societies to create educational tools and programs to promote the broad and appropriate implementation of non-pharmacological techniques to manage behavioral and psychological symptoms of dementia in nursing home residents and the cautious use of medications; (2) supports efforts to provide additional research on other medications and non-drug alternatives to address behavioral problems and other issues with patients with dementia; and (3) opposes the proposed requirement that physicians who prescribe medications with "black box warnings on an off-label basis certify in writing that the drug meets the minimum criteria for coverage and reimbursement by virtue of being listed in at least one of the authorized drug compendia used by Medicare."

## Food and Drug Administration H-100.980

(1) AMA policy states that a strong and adequately funded FDA is essential to ensuring that safe and effective medical products are made available to the American public as efficiently as possible. (2) Our AMA: (a) continue to monitor and respond appropriately to legislation that affects the FDA and to regulations proposed by the FDA; (b) continue to work with the FDA on controversial issues concerning food, drugs, biologics, radioactive tracers and pharmaceuticals, and devices to try to resolve concerns of physicians and to support FDA initiatives of potential benefit to patients and physicians; and (c) continue to affirm its support of an adequate budget for the FDA so as to favor the agency's ability to function efficiently and effectively. (3) Our AMA will continue to monitor and evaluate proposed changes in the FDA and will respond as appropriate.

Citation: Sub. Res. 548, A-92; BOT Rep. 32, A-95; BOT Rep. 18, A-96; Reaffirmed: BOT Rep. 7, I-01; Reaffirmation I-07; Reaffirmed: Sub. Res. 504, A-10; Reaffirmation A-15; Reaffirmed: CMS Rep. 06, I-16; Reaffirmed: CMS Rep. 07, A-18;

## FDA H-100.992

1. Our AMA reaffirms its support for the principles that: (a) an FDA decision to approve a new drug, to withdraw a drug's approval, or to change the indications for use of a drug must be based on sound scientific and medical evidence derived from controlled trials, real-world data (RWD) fit for regulatory purpose, and/or postmarket incident reports as provided by statute; (b) this evidence should be evaluated by the FDA, in consultation with its Advisory Committees and expert extramural advisory bodies; and (c) any risk/benefit analysis or relative safety or efficacy judgments should not be grounds for limiting access to or indications for use of a drug unless the weight of the evidence from clinical trials, RWD fit for regulatory purpose, and postmarket reports shows that the drug is unsafe and/or ineffective for its labeled indications.

2. The AMA believes that social and economic concerns and disputes per se should not be permitted to play a significant part in the FDA's decision-making process in the course of FDA devising either general or product specific drug regulation.

3. It is the position of our AMA that the Food and Drug Administration should not permit political considerations or conflicts of interest to overrule scientific evidence in making policy decisions; and our AMA urges the current administration and all future administrations to consider our best and brightest scientists for positions on advisory committees and councils regardless of their political affiliation and voting history.

Citation: Res. 119, A-80; Reaffirmed: CLRPD Rep. B, I-90; Reaffirmed: Sunset Report, I-00; Reaffirmation A-06; Appended: Sub. Res. 509, A-06; Reaffirmation I-07; Reaffirmation I-09; Reaffirmation I-10; Modified: CSAPH Rep. 02, I-18; Modified: CSAPH Rep. 02, I-19;

## FDA Intrusion into the Practice of Medicine H-270.977

The AMA strongly opposes the FDA's intrusion into the practice of medicine by making decisions for individual care and mandated informed consent documents written without the input of specialists in the related field of medicine.

Citation: (Res. 544, A-92; Reaffirmed: BOT Rep. 28, A-03; Reaffirmed: CMS Rep. 4, A-13)

## Code of Medical Ethics 7.3.10 Expanded Access to Investigational Therapies

Physicians who care for patients with serious, life-threatening illness for whom standard therapies have failed, are unlikely to be effective, or do not exist should determine whether questions about access to investigational therapy through the U.S. Food and Drug Administrations expanded access program are likely to arise in their clinical practice. If so, physicians should familiarize themselves with the program to be better able to engage in shared decision making with patients.

When a patient requests expanded access to an investigational therapy, physicians should: (a) Assess the patients individual clinical situation to determine whether an investigational therapy would be appropriate, including:

(i) whether there is a satisfactory alternative therapy available to diagnose, monitor, or treat the patients disease or condition;

(ii) the nature of potential risks of the investigational therapy and whether those risks are not unreasonable in the context of the patients disease or condition;

(iii) whether the potential benefit to the patient justifies the risks of the investigational therapy; (iv) whether the patient meets inclusion criteria for an existing clinical trial of the investigational therapy.

(b) As part of the informed consent process, advise the patient (or parent/guardian if the patient is a minor) that the investigational therapy has not yet been demonstrated to be effective in treating the patients condition and may pose as yet unknown risks. Physicians should explain the importance of clinical trials, encourage patients who meet inclusion criteria to participate in an existing trial rather than seek access to investigational therapy through the FDA expanded access program, and direct patients who wish to participate in research to appropriate resources.

(c) Decline to support an application for expanded access to an investigational therapy when:(i) the physician judges the treatment with the investigational therapy not to be in the patients best interest, and explain why; or

(ii) the physician does not have appropriate resources and ability to safely supervise the patients care under expanded access.

In such cases, physicians should refer the patient to another physician with whom to discuss possible application for expanded access.

(d) Discuss the implications of expanded access for the patient and family and help them form realistic expectations about what it will mean to be treated with the investigational therapy outside a clinical trial. Physicians should alert patients:

(i) to the possibility of financial or other responsibilities associated with receiving an investigational therapy through expanded access;

(ii) to the lack of infrastructure to systematically monitor and evaluate the effects of the investigational therapy outside a clinical trial;

(iii) that they need information about how to contact the manufacturer for guidance if they seek emergency care from a health care professional who is not affiliated with a clinical trial of the investigational therapy;

(iv) that the physician has a responsibility to collect and share clinical information about the patients course of treatment with the investigational therapy, as well as to report any adverse events that may occur over the course of treatment;

(v) to the conditions under which the physician would recommend stopping treatment with the investigational therapy.

AMA Principles of Medical Ethics: V,VI

The Opinions in this chapter are offered as ethics guidance for physicians and are not intended to establish standards of clinical practice or rules of law.

# AMERICAN MEDICAL ASSOCIATION HOUSE OF DELEGATES

Resolution: 510 (November 2020)

Introduced by:	Michigan
Subject:	Access to Opioid Agonist Treatment for Incarcerated Persons
Referred to:	Reference Committee E
substance use d disorder (OUD) p	imated 65 percent of the United States prison population has an active isorder (SUD), and between 24 to 36 percent of persons with opioid use bass through U.S. prisons and jails each year; however, only five percent of 0 in jail and prison settings receive appropriate medication treatment; and
guidelines recom release from pris	enters for Disease Control and Prevention and World Health Organization mend any opioid agonist treatment (OAT) during incarceration and upon con; however, only approximately half of all U.S. prisons/jails provide treatment erated individuals; and
criminal justice s	correctional institutions mandate withdrawal of any OAT upon entry into the ystem, often preventing individuals from engaging in OAT outside of prison in t cessation of their treatments; and
	one year of leaving prison, up to 10 percent of those who were formerly and 15 percent of deaths of former inmates are due to opioid-related
	3 study in Washington State determined that overdose was the leading cause of who were formerly incarcerated; and
buprenorphine, is	which includes the full agonist methadone and the partial agonist s an evidence-based, effective treatment for OUD that lessens the harmful tal effects of such substance use disorders; and
and worldwide a	has been studied within correctional facilities in numerous settings in the U.S. nd has been shown to decrease re-incarceration rates by 20 percent and rd of death by 75 percent following release; and
	tudy found that those in a prison who started OAT were less likely to report sharing syringes during their incarceration than those on the waiting list for
	who start OAT during incarceration have higher rates of successful re-entry ity, reduced heroin use, and declining recidivism compared to those who do

Whereas, The American Psychiatric Association (APA) policy states that "Jails and prisons 1 2 should make available quality treatment for substance use disorders to all inmates who qualify 3 for such treatment" and that whenever possible patients who are treated with medication 4 (buprenorphine or methadone) for their OUD should be continued; and 5 6 Whereas, The 2017 Presidential Commission on "Combating Drug Addiction and the Opioid 7 Crisis" recommended increased usage of OAT in corrections settings due to preliminary data 8 suggesting OAT treatment reduces risk of overdose and improves outcomes for those with 9 OUD; and 10 11 Whereas, The American Society of Addiction Medicine recommends pharmacotherapy (either 12 methadone or buprenorphine) and psychosocial treatment for those with OUD in the criminal 13 justice system and the initiation of pharmacotherapy a minimum of 30 days before release from 14 prison; and 15 16 Whereas, Our AMA has endorsed the use of medication for OUD in prisons, encouraged public 17 funding for such programs, and supported the establishment of post-incarceration programs to 18 continue OUD; therefore be it 19 20 RESOLVED, That our American Medical Association amend policy H-430.987, "Opiate 21 Replacement Therapy Programs in Correctional Facilities," by addition to read as follows: 22 23 H-430.987 Opiate Replacement Therapy Programs in Correctional Facilities 24 1. Our AMA endorses: (a) the medical treatment model of employing opiate replacement 25 therapy (ORT) as an effective therapy in treating opiate-addicted persons who are 26 incarcerated; and (b) ORT for opiate-addicted persons who are incarcerated, in 27 collaboration with the National Commission on Correctional Health Care and the American 28 Society of Addiction Medicine. 29 2. Our AMA advocates for legislation, standards, policies and funding that encourage 30 correctional facilities to increase access to evidence-based treatment of opioid use disorder, 31 including initiation and continuation of opioid replacement therapy in conjunction with 32 counseling, in correctional facilities within the United States and that this apply to all 33 incarcerated individuals including pregnant women. 34 3. Our AMA supports legislation, standards, policies, and funding that encourage correctional 35 facilities within the United States to work in ongoing collaboration with addiction treatment 36 physician-led teams, case managers, social workers, and pharmacies in the communities 37 where patients, including pregnant women, are released to offer post-incarceration 38 treatment plans for opioid use disorder, including education, medication for addiction 39 treatment and counseling, and medication for preventing overdose deaths and help ensure 40 post-incarceration medical coverage and accessibility to medication assisted therapy. 41 4. Our AMA encourages all correctional facilities to use a validated screening tool to identify 42 withdrawal and determine potential need for treatment for opioid use disorder for all incarcerated persons upon entry. (Modify Current HOD Policy) 43

Fiscal Note: Minimal - less than \$1,000

Received: 10/27/20

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## **RELEVANT AMA POLICY**

#### **Opiate Replacement Therapy Programs in Correctional Facilities H-430.987**

1. Our AMA endorses: (a) the medical treatment model of employing opiate replacement therapy (ORT) as an effective therapy in treating opiate-addicted persons who are incarcerated; and (b) ORT for opiate-addicted persons who are incarcerated, in collaboration with the National Commission on Correctional Health Care and the American Society of Addiction Medicine.

2. Our AMA advocates for legislation, standards, policies and funding that encourage correctional facilities to increase access to evidence-based treatment of opioid use disorder, including initiation and continuation of opioid replacement therapy in conjunction with counseling, in correctional facilities within the United States and that this apply to all incarcerated individuals including pregnant women.

3. Our AMA supports legislation, standards, policies, and funding that encourage correctional facilities within the United States to work in ongoing collaboration with addiction treatment physician-led teams, case managers, social workers, and pharmacies in the communities where patients, including pregnant women, are released to offer post-incarceration treatment plans for opioid use disorder, including education, medication for addiction treatment and counseling, and medication for preventing overdose deaths and help ensure post-incarceration medical coverage and accessibility to medication assisted therapy.

Citation: Res. 443, A-05; Reaffirmed: CSAPH Rep. 1, A-15; Appended: Res. 223, I-17